

Message Text

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ACTION EUR-25

INFO OCT-01 NEA-10 ADP-00 CIAE-00 DODE-00 PM-07 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-12 TRSE-00 MBFR-03 SAJ-01 CU-04 EB-11 STR-08

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FM AMEMBASSY BONN

TO SECSTATE WASHDC 6205

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY MOSCOW

AMEMBASSY WARSAW

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L BONN 9849

EO 11652: GDS

TAGS: PFOR GW

SUBJECT: CSCE: SCHEEL/BRUNNER REPORT TO CABINET ON HELSINKI
MINISTERIAL

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REF: A. STATE 133361; B. BONN 9706 (NOTAL)

BEGIN SUMMARY: THIS MESSAGE REVIEWS THE KEY POINTS OF REPORT TO FRG CABINET ON CSCE MINISTERIAL, AS PREPARED BY AMBASSADOR BRUNNER AND TO BE DELIVERED JULY 11 BY FOREIGN MINISTER SCHEEL. SCHEEL/BRUNNER STATEMENT SETS FORTH POSITIVE ASSESSMENT OF CSCE MINISTERIAL AND ACCORDS PARTICULAR SIGNIFICANCE TO ROLE OF SECRETARY ROGERS. THE REPORT SAYS ALL DELEGATIONS AT HELSINKI EVALUATE THE MPT MANDATES AS BEING BALANCED AND REASONABLE BASIS FOR COMMITTEE PHASE NEGOTIATIONS. THE EMPHASIS OF THE MINISTERIAL SPEECHES WAS DEEMED TO BE PRETTY MUCH WHAT ONE COULD HAVE EXPECTED FROM THE MPT DELIBERATIONS. DETAILS FOLLOW. END SUMMARY.

1. SCHEEL/BRUNNER REPORT NOTES EMPHASIS PLACED BY USSR AND ALL EES ON SECURITY ISSUES, PARTICULARLY ON PRINCIPLES; GROMYKO, WINZER, AND OBSZOWSKI WENT OVER THIS GROUND IN DETAIL. REPORT NOTES WINZER ASSERTIONS THAT CSCE PRINCIPLES WOULD INVOLVE "THE BINDING INTERNATIONAL RECOGNITION OF TERRITORIAL REALITIES" AND THAT THESE REALITIES "WOULD FIND THEIR MULTILATERAL CONFIRMATION THROUGH THE SECURITY CONFERENCES".

2. DESPITE THIS SOVIET/EE INSISTENCE ON INVOLABILITY OF FRONTIERS, FRG REPORT CLAIMS THAT MPT DISCUSSION AND MANDATES CONCERNING SECURITY

QUESTIONS "WERE NOT WHOLLY WITHOUT EFFECT ON EAST EUROPEANS." REPORT SAYS THE SOVIETS ARE SEEKING, TO THE MAXIMUM EXTENT POSSIBLE, TO OBTAIN DEFINITIVE LEGAL AFFIRMATION OF EXISTING BORDERS IN EUROPE. BUT REPORT NOTES THAT PRINCIPLE OF INVOLABILITY OF FRONTIERS DID NOT APPEAR IN FIRST PLACE IN DECLARATION TABLED BY GROMYKO; RATHER, CONTRARY TO FORMER SOVIET MULTILATERAL AND BILATERAL PRACTICE, PRINCIPLES OF SOVEREIGN EQUALITY AND RENUNCIATION OF FORCE PRECEDED INVOLABILITY OF FRONTIERS PRINCIPLE. FURTHER, PRINCIPLES OF SELF-DETERMINATION AND HUMAN RIGHTS ALSO WERE MENTIONED IN SOVIET DRAFT. NONETHELESS, FRG REPORT ACKNOWLEDGES THAT OVERALL SOVIET CONCEPT OF SECURITY PRINCIPLES HAS CHANGED VERY LITTLE; REPORT AGRUES THAT WESTERN SUCCESS IN THIS AREA WILL REQUIRE PATIENCE AND DETERMINATION DURING COMMITTEE PHASE. IN THIS CONNECTION,

REPORT CITES CLEAR-CUT STATEMENT BY THE SECRETARY ON THE NEED TO HOLD OPEN THE RIGHT OF PEACEABLE CHANGE OF BORDERS, SAYING THIS US STATEMENT "MAY BE RECEIVED BY USSR AS A SIGNAL THAT THEY CANNOT CONFIDENTIAL

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RECKON AT CSCE WITH GOING BEYOND THE FORMULATIONS IN THE MOSCOW TREATY WORKS ON BORDERS."

3. SCHEEL/BRUNNER REPORT ALSO APPLAUDS "ALL IMPORTANT" EMPHASIS OF SECRETARY ROGERS AND RONSEC DOUGLAS-HOME ON OBTAINING CONCRETE RESULTS IN HUMAN CONTACTS AREA; SUPPORT OF SOME NON-ALIGNED COUNTRIES ALSO NOTED. REPORT SAYS USSR HAS INDICATED READINESS TO MAKE CERTAIN CONCESSIONS IN THE AREAS OF ECONOMIC

COOPERATION, HUMAN CONTACTS AND INFORMATION, BUT SOVIETS WILL NEGOTIATE VERY HARD IN THESE AREAS TO AVOID ANYTHING THAT "COULD LEAD TO INTERFERENCE IN INTERNAL AFFAIRS OF EASTERN EUROPE."

4. FRG REPORT CONCLUDES BY SAYING MPT MANDATES AND CSCE MINISTERIAL HAVE CLARIFIED DIFFERING EAST-WEST CONCEPTIONS BUT ALSO HAVE PROVIDED GOOD BASIS FOR CSCE COMMITTEE PHASE DISCUSSIONS. REPORT RECKONS WITH TIME CONSUMING NEGOTIATIONS AT GENEVA, SAYING THAT KEY TO WESTERN SUCCESS IS KEEPING EC NINE AND ALL NATO ALLIES TOGETHER.

5. WE ALSO HAVE SEEN STATEMENT ON CSCE MINISTERIAL, TO BE READ BY FRG SPOKESMAN VON WECHMAR FOLLOWING CABINET MEETING. THAT STATEMENT REFLECTS ABOVE EVALUATION AND EMPHASIZES PERSONAL STATEMENT OF SCHEEL THAT MAJOR ASPECT OF DETENTE IS AMELIORATION OF "HUMAN PROBLEMS ALONG THE BORDERS."
HILLENBRAND

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